U.S. House Committee on Energy and Commerce Subcommittee on Energy, Climate, and Grid Security Markup [May 16, 2023]

- 1. Letter of support for H.R. 1640 from the American Gas Association, May 15, 2023, submitted by Rep. Lesko.
- 2. Letter of support for H.R. 1640 from the American Public Gas Association, May 16, 2023, submitted by the Majority.
- 3. Letter of support for H.R. 1640 from Atmos Energy, May 15, 2023,
- 4. Comments from stakeholders on DOE Energy Conservation Program, February 1, 2023, submitted by the Majority.
- 5. Letter of support for H.R. 1640 from Association of Home Appliance Manufacturers, March 21, 2023, submitted by the Majority.



The Honorable Cathy McMorris-Rodgers Chair House Energy and Commerce Committee 2125 Rayburn House Office Building Washington, DC 20515

The Honorable Jeff Duncan Chair House Energy and Commerce Committee Subcommittee on Energy, Climate, and Grid Security 2125 Rayburn House Office Building Washington, DC 20515 The Honorable Frank Pallone Ranking Member House Energy and Commerce Committee 2125 Rayburn House Office Building Washington, DC 20515 House Energy and Commerce Committee

The Honorable Diana DeGette Ranking Member House Energy and Commerce Committee Subcommittee on Energy, Climate, and Grid Security 2125 Rayburn House Office Building Washington, DC 20515

Dear Chairs McMorris-Rodgers and Duncan and Ranking Members Pallone and DeGette,

The American Gas Association (AGA) is writing in support of H.R. 1640, the Save Our Gas Stoves Act. This bill would prohibit the Secretary of Energy from finalizing, implementing, or enforcing the proposed rule titled "Energy Conservation Program: Energy Conservation Standards for Consumer Conventional Cooking Products".

AGA, founded in 1918, represents more than 200 local energy companies that deliver clean natural gas throughout the United States. There are more than 77 million residential, commercial, and industrial natural gas customers in the U.S., of which 96 percent — more than 73 million customers — receive their gas from AGA members. Today, natural gas meets more than one-third of the United States' energy needs.

This bill is crucial to continuing consumer access to gas stoves by preventing DOE from finalizing and implementing a rule that would remove 96% of gas stoves available on the market today, severely limiting consumer choice, removing popular product features from stoves, and increasing consumer costs.

Natural gas is a fuel crucial to millions of homes and businesses in the United States for very good reason. Natural gas is 3.4 times more affordable than electricity and significantly more affordable than several other residential energy sources for the same amount of energy delivered. Households that use natural gas for heating, cooking and clothes drying save an average of \$1,068 per year compared to homes using electricity for those applications.

Energy affordability is an absolute necessity, as too many Americans struggle to pay their utility bills. According to the latest numbers, 34 million households are eligible for LIHEAP funding

and less than 5.4 million received LIHEAP funding—only 15.78% of the eligible population. Further, over 70% of LIHEAP recipients nationwide have at least one vulnerable member in their household, including household members that are elderly over the age of 60, disabled, or children under the age of 6. Policies such as this DOE rule would limit access to clean, affordable natural gas for cooking and pushes consumers to more costly, and often, less-efficient, forms of energy.

DOE undertakes rules such as this one in order to write energy conservation standards to reduce energy use of certain appliances. Energy efficiency is a laudable goal and AGA member companies spend up to \$4.3 million dollars a day on energy efficiency investments. However, rather than looking to conserve energy, this rulemaking is a naked attempt to significantly limit the availability of gas cooking products and push consumers toward electrification.

Federal policy should enable the use of clean, affordable, domestic fuels while allowing customers to choose the appliances that work best for them. That is why AGA is proud to support the Save Our Gas Stoves Act which would enable consumers to maintain access to gas stoves which are clean, efficient, and the preference of many cooks.

AGA encourages the swift passage of this bill and looks forward to working with the Committee in support of this legislation.

Sincerely,

George Lowe

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Vice President, Governmental Affairs and Public Policy



AMERICAN PUBLIC GAS ASSOCIATION

May 16, 2023

The Honorable Cathy McMorris-Rodgers Chair, House Energy and Commerce Committee 2125 Rayburn House Office Building Washington, DC 20515

The Honorable Jeff Duncan Chair, House Energy and Commerce Committee Subcommittee on Energy, Climate, and Grid Security 2125 Rayburn House Office Building Washington, DC 20515

The Honorable Frank Pallone Ranking Member, House Energy and Commerce Committee 2125 Rayburn House Office Building Washington, DC 20515

The Honorable Diana DeGette
Ranking Member, House Energy and Commerce Committee
Subcommittee on Energy, Climate, and Grid Security
2125 Rayburn House Office Building
Washington, DC 20515

Re: May 16th Subcommittee on Energy, Climate, and Grid Security Markup

Dear Chairs McMorris-Rodgers and Duncan and Ranking Members Pallone and DeGette,

The American Public Gas Association ("APGA") is the trade association representing more than 730 communities across the U.S. that own and operate their retail natural gas distribution entities. These include not-for-profit gas distribution systems owned by municipalities and other local government entities, all accountable to the citizens they serve. Public gas systems focus on providing efficient, reliable, and affordable energy to their customers and support their communities by delivering fuel to be used for cooking, clothes drying, and space and water heating, as well as for various commercial and industrial applications.¹

APGA's members are critical stakeholders in getting the needed efficient, affordable, and reliable energy to American homes, and we write in support of H.R. 1640, the "Save Our Gas Stoves Act." This critical legislation would ensure consumers are free to choose what cooking product they prefer in their homes

¹ More information available at www.apga.org.

that meets their needs, especially including energy affordability. The proposed "Energy Conservation Program: Energy Conservation Standards for Consumer Conventional Cooking Products" would eliminate or restrict cooking features that people enjoy such as shorter cook times, simmering burners, and continuous grates. The "Save our Gas Stoves Act" prohibits such elimination.

Efficiency standards for many household appliances, including gas-fired cooking products, were established by Congress in the Energy Policy and Conservation Act of 1975, as amended ("EPCA" or "Act"), which also requires the Department of Energy ("DOE") periodically review the standards to determine whether more stringent standards are warranted under the various criteria set forth in the statute.³ Congress required that standards be "supported by substantial evidence," meaning evidence that "a reasonable mind might accept as adequate to support a conclusion." Any new or amended energy conservation standard must be designed to achieve the maximum improvement in energy efficiency that DOE determines is technologically feasible and economically justified.⁶

APGA understands the role Congress gave DOE to implement regulations that are intended to improve appliance energy efficiency, but it must do so in a practical manner. APGA believes that DOE has made significant analytical, technical, and legal errors in the proposal. If the regulators are not going to make corrections, Congress must engage. APGA asks for achievable standards that promote energy efficient appliance standards without encouraging fuel switching. Unfortunately, DOE has failed to do so in the proposed "Energy Conservation Program: Energy Conservation Standards for Consumer Conventional Cooking Products."

As not-for-profits, APGA member utilities strive to provide dependable natural gas service at the lowest cost possible. Rates are set by local utility boards or city councils who share the utility's focus on providing reliable, affordable energy to their communities, not creating profits for shareholders or investors. The typical natural gas single-family home with standard efficiency appliances costs less than other fuel sources at just \$1,068 per year. Even compared to a home with a cold climate heat pump, the natural gas home on average saved \$390.7 Nearly 180 million people and more than 5 million businesses in the U.S. rely on natural gas. Policy driven electrification will not only result in utility bill increases; it will also force consumers to shoulder the cost of replacing the appliances and equipment they use to heat their homes, cook, and dry clothes.

Families and businesses depend on the energy APGA members provide. The natural gas distribution system has proven to be more resilient and reliable than the outage-prone electric grid. Pipeline infrastructure is underground, looped, and shielded from many types of disruptions that can lead to power outages. When the power goes out, natural gas directly delivered to homes can still provide fuel for heat and the ability to cook and boil water.

APGA encourages the swift passage of this bill and looks forward to working with the Committee in

² 88 Fed. Reg. 6818 (Feb. 1, 2023).

^{3 42} U.S.C. § 6295(f).

^{4 42} U.S.C. § 6306(b).

⁵ Consolo v. Fed. Maritime Comm'n, 383 U.S. 607, 619-20 (1966); NRDC v. Herrington, 768 F.2d 1355, 1422 (D.C. Cir. 1985).

^{6 42} U.S.C. 6295(o)(2)(A).

⁷ "Energy Insights: Comparison of Home Appliance Energy Use, Operating Costs, and Carbon Dioxide Emissions." (https://www.aga.org/research-policy/resource-library/energy-insights-comparison-of-home-appliance-energy-use-operating-costs-and-carbon-dioxide-emissions/).

support of this legislation.

Respectfully submitted,

Stuart Saulters

Vice President of Government Relations American Public Gas Association



May 15, 2023

The Honorable Cathy McMorris-Rodgers Chair House Energy and Commerce Committee 2125 Rayburn House Office Building Washington, DC 20515

The Honorable Jeff Duncan Chair House Energy and Commerce Committee Subcommittee on Energy, Climate, and Grid Security 2125 Rayburn House Office Building Washington, DC 20515 The Honorable Frank Pallone Ranking Member House Energy and Commerce Committee 2125 Rayburn House Office Building Washington, DC 20515 House Energy and Commerce Committee

The Honorable Diana DeGette
Ranking Member
House Energy and Commerce Committee
Subcommittee on Energy, Climate, and Grid
Security
2125 Rayburn House Office Building
Washington, DC 20515

Dear Chairs, McMorris-Rodgers and Duncan and Ranking Members Pallone and DeGette,

Atmos Energy is writing in support of H.R. 1640, the Save Our Gas Stoves Act. This bill would prohibit the Secretary of Energy from finalizing, implementing, or enforcing the proposed rule titled "Energy Conservation Program: Energy Conservation Standards for Consumer Conventional Cooking Products."

Atmos Energy Corporation, an S&P 500 company headquartered in Dallas, is the country's largest natural gas-only distributor. We deliver natural gas to more than 3 million distribution customers in over 1,400 communities across eight states. Additionally, Atmos Energy manages proprietary pipeline and storage assets, including one of the largest intrastate natural gas pipeline systems in Texas. As part of our vision to be the safest provider of natural gas services, we are modernizing our business and infrastructure to continue to safely deliver reliable, affordable, efficient, and abundant natural gas to the communities we serve.

Six of the eight states in our service territory have passed legislation designed to promote the use of all energy sources and maintain customer energy choice. This bill is vital to maintaining customer choice by preventing DOE from finalizing and implementing a rule that would remove gas stoves available on the market today thereby preventing customers from choosing natural gas for cooking.

According to the Association of Home Appliance Manufacturers (AHAM), "all ranges and cooktops, whether gas or electric, meet or exceed approved safety standards and building codes." The CSA Group, which is responsible for certifying the most natural gas appliances in North America, then conducts third party testing to certify the manufacturers' appliances

meet these standards. According to the CSA Group website, "the CSA Blue Star Mark for gas-fired appliances" means that the "cooking appliances have been inspected, testified, and certified for safe and reliable operation."

Natural gas is vital to millions of homes and businesses in the United States. It is approximately three times more affordable than electricity and significantly more affordable than several other residential energy sources for the same amount of energy delivered. Households that use natural gas for heating, cooking, and clothes drying save an average of \$1,068 per year compared to homes using electricity for those applications. Policies such as this DOE rule would limit access to natural gas for cooking and push consumers to more costly, and, often, less-efficient, forms of energy.

Federal policy should support customer choice for their preferred energy source. That is why Atmos Energy supports the Save Our Gas Stoves Act, as we support customer choice in all our jurisdictions.

Atmos Energy encourages the swift passage of this bill and looks forward to working with the Committee to support this legislation.

Sincerely,

Liz Beauchamp

Vice President, Governmental and Public Affairs

via: http://www.regulations.gov

Department of Energy, Energy Conservation Program: Energy
Conservation Standards for Consumer Conventional Cooking Products:
Supplemental Notice of Proposed Rulemaking
Docket Number EERE-2014-ST-STD-0005
88 FR 6,818 (February 1, 2023)

Comments Submitted by the Competitive Enterprise Institute, Project 21, Caesar Rodney Institute, Center of the American Experiment, Mackinac Center for Public Policy, Thomas Jefferson Institute for Public Policy, Committee For A Constructive Tomorrow, Roughrider Policy Center, Heartland Institute, Eagle Forum, Rio Grande Foundation, Cornwall Alliance for the Stewardship of Creation, Conservative Caucus, Science and Environmental Policy Project, 60 Plus Association, Energy & Environment Legal Institute, Consumers' Research, Institute for Energy Research, FreedomWorks, Independent Women's Forum, John Locke Foundation, America First Policy Institute, Leadership Institute, Center for Urban Renewal and Education, Association of Mature American Citizens Action, Free Enterprise Project, Americans for Prosperity, Conservative Partnership Institute, American Constitutional Rights Union Action, Becky Norton Dunlop, Faith Wins, The Heritage Foundation

I. INTRODUCTION

The undersigned free market and consumer organizations have a longstanding interest in bringing to light the deleterious consequences of federal regulations, which are often neglected by agencies in their attempts to adopt a regulatory agenda. For over 20 years, we have participated in rulemakings conducted by the Department of Energy (DOE) regarding energy and water conservation standards for home appliances. This includes agency rulemakings and subsequent litigation impacting dishwashers, air conditioners, clothes washers and dryers, showerheads, light bulbs, and furnaces. I

¹ See, Brief Amicus Curiae of the Competitive Enterprise Institute and FreedomWorks, in Louisiana v. United States Department of Energy, United States Court of Appeals for the Fifth Circuit, No. 22-60146, July 9, 2022, https://cei.org/wp-content/uploads/2022/07/DishwasherAmicus-Final_FILED.pdf; Comments Of The Competitive Enterprise Institute Regarding The Energy Conservation Program For Consumer Products And Commercial And Industrial Equipment, December 5, 2001; Consumers Research Comment of the Notice of Proposed Rulemaking and Announcement of Public Meeting Concerning the Energy Conservation Program's Test Procedures for Showerheads, https://consumersresearch.org/cr-comment-on-the-nprm-on-showerhead-test-procedures/; Comments of Free-Market Organizations to the Department of Energy, Energy Test Procedure

Our focus has been on ensuring that the consumer protections built into the underlying statute, the Energy Policy and Conservation Act of 1975 (EPCA), are given full weight by DOE in the rulemaking process, and that the statutory option of declining to set a standard is chosen when appropriate.² In our view, these consumer protections have frequently been downplayed or ignored by the agency when setting excessively stringent appliance efficiency standards that raise overall costs and/or compromise product quality and choice.

Over the last two years, the risk of DOE appliance standards harming consumers has been heightened by the Biden Administration's "whole of government" prioritization of climate change considerations, which has been fully adopted by the agency.³ This agenda has included efforts by DOE, along with other agencies, to discourage the use of residential natural gas in favor of the electrification of all appliances.⁴ However, doing so serves to subordinate the best interests of consumers to unrelated environmental objectives and thus is contrary to EPCA's overriding emphasis on consumer utility.

It is for these reasons that we are very concerned about the proposed rule at issue here regarding consumer conventional cooking products. As will be discussed below, we believe this efficiency standard, the first of its kind for residential stoves, is not compliant with EPCA. In particular, it would disproportionately target natural gas-using stoves relative to electric ones while compromising consumer choice and features, and thus is arbitrary and capricious and in violation of the law. For these and other reasons, we believe the proposed rule should be withdrawn.

for Showerheads, Notice of Proposed Rulemaking, September 20, 2021,

https://cei.org/wpcontent/uploads/2021/09/Showerheads-9-2021.pdf; Comments of Free Market Organizations to the Department of Energy, Energy Conservation Standards for General Service Incandescent Lamps, Notice of Proposed Determination, November 4, 2019, https://cei.org/sites/default/files/GSIL_Comment-10-2019.pdf;

Comments of Free Market Organizations to the Department of Energy, Energy Conservation Standards for General Service Incandescent Lamps, Notice of Proposed Rule, January 27, 2022, https://cei.org/regulatory_comments/cei-leads-coalition-opposing-proposed-doe-lightbulb-rule/; Comments of Free Market Organizations to the Department of Energy, Energy Conservation Standards for Consumer Furnaces, Notice of Proposed Rule, October 5, 2022, https://cei.org/opeds_articles/restrictions-on-natural-gas-stoves-are-climate-policy-by-another-name//FurnaceComment-10-5-2022-final.pdf.

² 42 U.S.C. §6291 et seg.

³ Executive Order 14008, "Tackling the Climate Crisis at Home and Abroad," January 27, 2021, https://www.whitehouse.gov/briefing-room/presidential-actions/2021/01/27/executive-order-on-tackling-the-climate-crisis-at-home-and-abroad/; Department of Energy, "Climate Change," https://www.energy.gov/climate-change.

⁴ White House, "Fact Sheet: New Innovation Agenda Will Electrify Homes, Businesses, and Transportation to Lower Energy Bills and Achieve Climate Goals," December 14, 2022, https://www.whitehouse.gov/ostp/news-updates/2022/12/14/fact-sheet-new-innovation-agenda-will-electrify-homes-businesses-and-transportation-to-lower-energy-bills-and-achieve-climate-goals/.

II. SUMMARY OF THE ARGUMENT

EPCA authorizes DOE to consider setting and periodically revising energy conservation standards for most home appliances, including stoves.⁵ Such standards are to be set so as to "achieve the maximum improvement in energy efficiency...which the Secretary determines is technologically feasible and economically justified."

It is important to emphasize that EPCA does not prioritize efficiency above all else in the standards-setting process. Instead, the statute contains a number of provisions protecting consumers from excessively stringent standards that may do more harm than good. Most relevant here is the provision in the law categorically prohibiting any new or amended standard if the Secretary finds, by a preponderance of evidence, that it is "likely to result in the unavailability in the United States…of performance characteristics (including reliability), features, sizes, capacities, and volumes that are substantially the same as those generally available in the United States at the time of the Secretary's finding." [Hereinafter the "features provision."] This provision prohibits setting an efficiency standard that would sacrifice any desired product characteristics.

The features provision has special relevance to rulemakings for appliances that come in both natural gas and electric versions, such as stoves. It explicitly prevents standards that tilt the balance in favor of one over the other if doing so harms any consumers. Here, the proposed rule disproportionately burdens gas stoves and jeopardizes some of the very features that have led many consumers to prefer gas cooking.

Further, the agency is not permitted to adopt a standard unless it would save a significant amount of energy, something that is not the case with the proposed rule here.⁸

In addition, the extensive and detailed calculations of monetized climate change benefits included in the proposed rule are inappropriate given EPCA's primary focus on direct consumer benefits. And in any event, this analysis is flawed in that it is based on the highly problematic Interagency Working Group's social cost of greenhouse gases analysis to calculate regulatory benefits.

III. ARGUMENT

A. THE PROPOSED RULE IMPERMISSABLY JEOPARDIZES SEVERAL FEATURES ASSOCIATED WITH GAS STOVES

⁵ 42 U.S.C. §§6292(a)(10), 6295(h).

⁶ 42 U.S.C. §6295(o)(2)(A).

⁷ 42 U.S.C. §6295(o)(4).

⁸ 42 U.S.C. §6295(o)(3)(B).

Natural gas stoves have garnered about 40 percent of the residential market, in part because they have a number of attributes that many cooks prefer over electric stoves. The features provision requires that each such characteristic be preserved in substantially the same form, else the proposed rule violates the law. It is not within the agency's discretion to decide whether a particular feature is important enough to warrant protection — if the feature was available in at least one model before a new standard is promulgated, it has to remain available afterwards. Here, there is more than the required preponderance of evidence to believe that this is not the case and that the proposed rule would lead to diminished gas stove choices and characteristics.

Perhaps no home appliance is subject to more subtle variation in use than stoves. No two dishes call for exactly the same cooking techniques and no two cooks pursue their task in exactly the same manner. And every aspect of the cooking experience is protected under EPCA.

Of particular concern is the future availability of high input rate (HIR) burners that can provide as much as 20,000 Btus/hour for such tasks as stir-frying, searing, or heating up a large pot of water in a conveniently short time. The proposed rule would almost certainly limit gas stoves to only one such burner, though some currently-available models have more than one. It may also require that the maximum heat for the one HIR burner be reduced to considerably less than those currently available.

At the same time the proposed rule jeopardizes the highest heat burners, it may also threaten the availability of smaller, low heat burners ideal for cooking tasks like simmering. Overall, the range of burner types and capabilities is likely to get narrowed, to the detriment of consumers.

Also at risk are the heavy and/or continuous (often cast iron) grates needed to safely handle very large pots and to easily shift them from one gas burner to another as may be required by some recipes. As with HIR burners, these heavier grates are a feature on several currently-offered gas stove models, and they are available because there are consumers who want them.

DOE has asserted that a number of currently-offered gas stove models would likely meet the proposed standard, but this misses the point of the of the features provision – there has to be gas stove options available with all the desired characteristics that are on the market at the time of the rulemaking. And on this point the proposed rule falls short.

In addition to the features associated with cooking performance, having a stove that can operate during a blackout is also a protected feature, and it is one that is of increasing relevance to consumers. There is a documented and growing risk to electric reliability across much of the nation, especially as baseload generation sources like coal and natural gas are being retired and replaced by wind and other intermittent renewable sources. Quite arguably, the same Biden Administration climate agenda that favors electric stoves over gas is also making dependence on electric stoves increasingly problematic. In any event, the ability to cook during an electricity

⁹ See, PJM, "PJM Energy Transition: Resource Retirements, Replacements and Risks, February 23, 2023, https://www.pjm.com/-/media/library/reports-notices/special-reports/2023/energy-transition-in-pjm-resource-retirements-replacements-and-risks.ashx.

outage is a feature that gives gas stoves an advantage over electric ones, and is one more reason why fully-featured gas stoves must be preserved under EPCA.

B. THE PROPOSED RULE'S ENERGY SAVINGS ARE TOO INSIGIFNICANT TO JUSTIFY A STANDARD

Along with the features provision, EPCA has another standalone requirement – separate from the agency's balancing of factors that go into the determination of economic justification precluding any new or amended standard "that will not result in significant conservation of energy..."¹⁰ This consumer protection prevents standards that risk being more trouble than they are worth. Unfortunately, the statute does not quantify significant conservation of energy, and a 2020 agency rule doing so has since been reversed. Nonetheless, the proposed rule saves so little energy that it fails any rational interpretation of this provision.

Average household energy use for cooking is low to begin with, less than \$35 per year for either electric or gas cooking. 12 Given the modest overall energy use from cooking, it is not surprising that the estimated savings from the proposed rule are quite small at about \$1.50 per year for a gas cooktop.¹³ In retrospect, it is for good reason that the agency had previously declined to bother with an efficiency standard for cooking products.

The significance of the energy savings attributable to a proposed standard can be further reduced by improvements in efficiency that would likely occur even in the absence of a rule. Unfortunately, there is a long and documented track record of these "anyway" efficiency improvements being understated or completely ignored by advocates for such standards.¹⁴ In this regard, it is worth noting that many consumer and environmental organizations are very enthusiastic about the promise of induction stoves, a potentially more energy efficient type of

Really Save? Evidence from California," American Economic Review, October 2016,

https://pubs.aeaweb.org/doi/pdfplus/10.1257/aer.20150102.

¹⁰ 42 U.S.C. §6295(o)(3)(B).

^{11 88} FR, at 6833 footnote 27.

¹² Energy Information Administration, "Thanksgiving Week: EIA Data Highlight How Energy is Used in the Kitchen," November 18, 2018, https://www.eia.gov/todayinenergy/detail.php?id=37552.

¹³ Department of Energy, "Technical Support Document: Energy Efficiency Program for Consumer Products and Commercial and Industrial Equipment: Consumer Conventional Cooking Products," December 2022, (TSD), Table 8.3.6 and Section 8.2.2.5, (estimated energy savings of \$21.89 over an estimated 14.5 year life for a gas cooktop, or \$1.51 per year).

¹⁴ See, Hunt Allcott, Michael Greenstone, "Is There an Efficiency Gap?" Journal of Economic Perspectives, Winter 2012, https://pubs.aeaweb.org/doi/pdfplus/10.1257/jep.26.1.3; Sebastien Houde, Erica Myers, "Are Consumers Attentive to Local Energy Costs? Evidence From The Appliance Market," National Bureau of Economic Research, February 2019, https://www.nber.org/papers/w25591; Arik Levinson, "How Much Energy Do Building Codes

electric stove they claim offers numerous advantages for consumers.¹⁵ If they are correct, these stoves would gain market share with or without the proposed rule and thus cast further doubt as to the significance of any marginal energy savings from agency action. In other words, the emergence of induction stoves further militates against a finding of significant energy savings as is required under EPCA.

Further, the insignificant direct energy savings for consumers cannot be buttressed by adding the agency's claims of environmental and public health benefits, including climate benefits. The statute specifically defines "energy use" as "the quantity of energy directly consumed by a consumer product at point of use," and this is the relevant definition from which energy savings should be assessed. Based on this definition as well as many other provisions throughout the statute that focus on direct consumer impacts, the agency's inclusion of "the need to confront the global climate crisis" as a factor in determining the significance of the energy savings is not appropriate and cannot rescue the proposed rule from insignificance. ¹⁷

C. THE MONETIZED CLIMATE CHANGE BENEFITS ARE SPECULATIVE AND UNRELIABLE

The proposed rule and underlying Technical Support Document include a lengthy and detailed analysis monetizing the projected climate change benefits. These claimed benefits are comparable in magnitude to the consumer benefits that are the primary focus of the appliance standards-setting program under EPCA.¹⁸

DOE downplays the role of its climate analysis, asserting that "the proposed standards are economically justified no matter what value is ascribed to climate benefits." Notwithstanding this claim, the monetized climate change impacts are a substantial part of the agency's published analysis, thus we would like to highlight several of the methodological problems with these calculations.

DOE's monetized benefits of reduced greenhouse gas emissions from the proposed rule are based on the 2021 Interagency Working Group on the Social Cost of Greenhouse Gases (IWG 2021). IWG 2021 provides the agency with the per ton Social Cost of Greenhouse Gases (SC-GHG) values. These values are then multiplied by the estimated greenhouse gas emissions reductions attributable to the proposed rule to arrive at the dollar benefits.

¹⁵ Paul Hope, "Induction Ranges and Cooktops Are So Good You May Not Miss Your Gas Appliance," Consumer Reports, January 12, 2023,

https://www.consumerreports.org/appliances/ranges/induction-cooktops-ranges-are-so-good-you-may-not-miss-gas-a8912134554/

¹⁶ 42 U.S.C. §6291(4).

¹⁷ 88 FR, at 6,833.

¹⁸ 88 FR, at 6,822, Table I.4.

¹⁹ 88 FR. at 6,865.

As we explained in detail in our October 5, 2022 comment on DOE's proposed energy conservation standards for residential furnaces (incorporated by reference herein), there are numerous flaws with IWG 2021, nearly all of which serve to overstate the calculated benefits of avoided emissions.²⁰ Among them are the use of improperly-low discount rates, reliance on climate models that have consistently overstated actual warming, reliance on baseline emission scenarios that implausibly assume an increasingly coal-centric global energy system through 2100 and beyond, and downplaying the capacity for adaptation to mitigate climate impacts.²¹ Other questionable assumptions, such as the inclusion of claimed climate benefits out nearly 300 years into the future and the use of global rather than national benefits, are also skewed toward inflating the end result. These and other problematic assumptions were repeated in the analysis of the proposed rule here.

The only major difference between the agency's analysis for the furnace rule and for the proposed cooking products rule at issue here is that the latter use considerably less energy and thus the agency's estimated greenhouse gas emissions reductions are an order of magnitude lower. For cooking products, the agency projects reduced CO2 emissions of only 19.6 million metric tons by 2056.²²

Thus, even assuming the analysis is correct, the proposed rule would reduce future temperatures by an amount too small to confidently detect and would make no discernable difference on any measurable factor related to human well-being. According to an analysis conducted by Dr. Kevin Dayaratna of the Heritage Foundation, the agency's projected avoidance of 19.6 million metric tons of CO2 would result in temperature mitigation of approximately 0.0004°C by 2050 and 0.0009°C by 2100.²³

IV. CONCLUSION

EPCA does not mandate a new energy conservation standard for cooking products, but permits one only if it benefits consumers. This is not the case here. The proposed rule would almost certainly compromise some of the features that gas stove users want, and all for the sake of saving an insignificant amount of energy. The agency's exaggerated claims of climate change benefits do not alter the fact that proposed rule violates the consumer protections in the statute. For these reasons, we believe the proposed rule should be withdrawn.

²⁰ Comments of Free Market Organizations to the Department of Energy, Energy Conservation Standards for Consumer Furnaces, Notice of Proposed Rule, October 5, 2022, https://cei.org/wp-content/uploads/2022/10https://cei.org/opeds_articles/restrictions-on-natural-gas-stoves-are-climate-policy-by-another-name//FurnaceComment-10-5-2022-final.pdf.

²¹ Ibid, at 8-9.

²² 88 FR, at 6,887, Table V.46.

²³ Assuming a sensitivity of 5°C (the upper end of the climate sensitivity range in the IPCC's Sixth Assessment Report).

Ben Lieberman Senior Fellow

Competitive Enterprise Institute

Donna Jackson

Director, Membership Development

Project 21

David Stevenson

Director for Energy and Environment

Caesar Rodney Institute

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Center of the American Experiment

Jason Hayes

Director, Energy and Environmental Policy

Mackinac Center for Public Policy

Chris Braunlich President & CEO

Thomas Jefferson Institute for Public Policy

Adam Houser

National Director of Outreach

Committee For A Constructive Tomorrow

Bette Grande

CEO

Roughrider Policy Center

James Taylor

President

Heartland Institute

Kristen A. Ullman

President

Eagle Forum

Paul Gessing

President

Rio Grande Foundation

E. Calvin Beisner

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Cornwall Alliance

Steven J. Allen

Vice Chairman

Conservative Caucus

Kenneth Haapala

President

Science and Environmental Policy Project

Saulius "Saul" Anuzis

President

60 Plus Association

Craig Richardson

President

Energy & Environment Legal Institute

William Hild

Executive Director

Consumers' Research

Tom Pyle

President

Institute for Energy Research

Cesar Ybarra

Vice President of Policy

Freedom Works

Mandy Gunasekara

Director, Center for Energy & Conservation

Independent Women's Forum

Brian Balfour

Senior Vice President of Research

John Locke Foundation

Carla Sands

Vice Chair, Center for Energy &

Environment

America First Policy Institute

Morton Blackwell President

Leadership Institute

Star Parker President Center for Urban Renewal and Education

Bob Carlstrom President AMAC Action

Scott Shepard Director Free Enterprise Project

Diana Furchtgott-Roth Director, Center for Energy, Climate, and Environment The Heritage Foundation Marc Marie Policy Fellow, Regulations Americans for Prosperity

Cleta Mitchell Senior Legal Fellow Conservative Partnership Institute

Lori Roman President American Constitutional Rights Union Action

Chad Connelly CEO Faith Wins

Becky Norton Dunlop Former Assistant Secretary of Interior



March 21, 2023

The Honorable Cathy McMorris Rodgers Chair Energy & Commerce Committee U.S. House of Representatives 2125 Rayburn House Office Building Washington, D.C. 20515

Dear Chair Rodgers,

AHAM strongly supports the Save our Gas Stoves Act of 2023 (HR 1640). We look forward to working with you and the Energy & Commerce Committee on its passage and enactment into law.

The home appliance manufacturing industry has strongly supported the Department of Energy (DOE) Appliance Standards Program since it was authorized by Congress in 1975. Further, the Association of Home Appliance Manufacturers (AHAM) supports reasonable energy conservation standards for cooking products, which do not eliminate or reduce cooking features that consumers desire and have grown accustomed to using. Last year, nearly 10 million gas and electric cooking appliances were shipped for use in the United States. These appliances represented a range of products that include different features at different price points such that all consumers can find a product that meets their cooking needs.

Home appliances are essential to consumers' lives, providing convenience, comfort and care. During the pandemic, households relied upon home appliances to sanitize clothes and dishes, and to cook meals. Also, home appliance manufacturers have dramatically improved the efficiency of their products. Many of today's models use far less energy than those of a decade ago, while capacities (providing consumer utility) have dramatically increased. For example, today's clothes washer capacity is more than 65% larger than a typical clothes washer in 1990, while energy consumption has dropped by 77%. Household refrigerators have increased 26% in size, while using 41% less energy per year, in the same time period.

The current DOE proposed energy conservation standard for cooktop products (88 Fed. Reg. 6818, February 1, 2023) would eliminate or restrict cooking features that people enjoy such as shorter cook times, simmering burners and continuous grates. The Save our Gas Stoves Act of 2023 would prohibit the Secretary of Energy from finalizing, implementing, or enforcing the proposed regulation in its current state. The bill would also clarify that current law (the Energy

Conservation Policy Act of 1975, as amended) prohibits an energy conservation standard from reducing consumer choice, which includes the unavailability of a type (or class) of product based on what type of fuel the product consumes.

People should be free to choose what cooking product they prefer in their homes - whether it be gas or electric - and a range of products should be available to consumers that include different features. The legislation does not prohibit the Department from adopting a reasonable standard.

Thank you for considering our views, and we look forward to working with you on this important legislation.

Sincerely,

Kelly Mariotti
President & CEO